Duty-to-Cooperate Compliance Statement

Bassetlaw Local Plan 2020-2037: Publication Version

August 2021

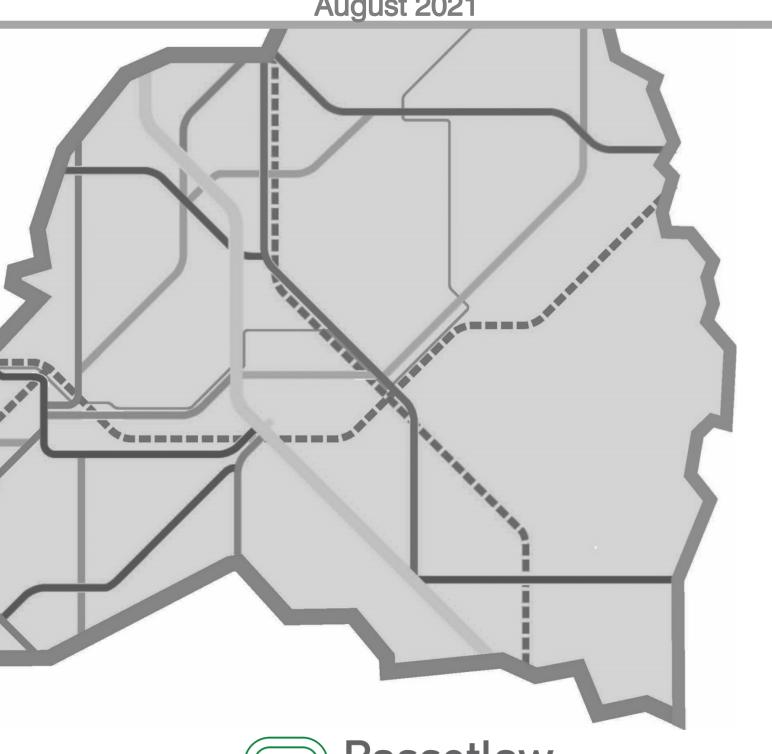




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1. Introduction

- 1.1 The draft Bassetlaw Local Plan sets out the overarching spatial planning framework for the future growth and development of the District to 2037. It will play a leading role in delivering sustainable development in appropriate locations and in helping to protect the countryside, important green spaces and the built and natural environment from inappropriate development, thus enhancing the quality of life for people and communities in the district. The National Planning Policy Framework 2021 (NPPF) indicates that local plan strategic policies can be produced jointly, working with neighbouring planning areas, or individually. Whilst Bassetlaw District Council has produced an individual plan which only covers Bassetlaw District, some strategic policies may impact on neighbouring local planning authority areas.
- 1.2 The NPPF indicates that local planning authorities and county councils in two-tier areas are under a duty to cooperate with each other, and with other prescribed bodies, on strategic matters that cross administrative boundaries. Strategic policy-making authorities should collaborate to identify the relevant strategic matters which they need to address in their plans. They should also engage with their local communities and relevant bodies including Local Enterprise Partnerships, Local Nature Partnerships, the Marine Management Organisation, infrastructure providers, elected Mayors and combined authorities (in cases where Mayors or combined authorities do not have planmaking powers).
- 1.3 Effective and on-going joint working between strategic policy-making authorities and relevant bodies is integral to the production of a positively prepared and justified strategy. In particular, joint working should help to determine where additional infrastructure is necessary, and whether development needs that cannot be met wholly within a particular plan area could be met elsewhere.
- 1.4 In order to demonstrate effective and on-going joint working, strategic policy-making authorities should prepare and maintain one or more statements of common ground, documenting the cross-boundary matters being addressed and progress in cooperating to address these. These should be produced using the approach set out in national planning guidance, and be made publicly available throughout the plan-making process to provide transparency.
- 1.5 This Statement of Compliance identifies the key strategic planning matters of the Bassetlaw Local Plan and demonstrates how Bassetlaw District Council has worked with neighbouring authorities and other prescribed bodies to ensure strategic planning matters have been satisfactorily addressed.

Strategic Context

1.6 Bassetlaw District forms a vital part of the wider Nottinghamshire and Sheffield City Region economies, and has a successful history of working in partnership to create the best conditions for economic growth in the District. The D2N2 LEP covers Bassetlaw and the Local Authority areas for Derby and Nottingham as well as those that sit within Nottinghamshire and Derbyshire. Bassetlaw District adjoins Nottinghamshire authorities Newark and Sherwood District, and Mansfield District to the south and west of the district. A Statement of Common Ground is in place with Mansfield. This is being updated to reflect the emerging Local Plan.

- 1.6 Bassetlaw district forms part of a housing market area (HMA) with Bolsover District, North East Derbyshire District, and Chesterfield Borough Council areas. This is known as the Bassetlaw and North Derbyshire HMA. Each local authority has opted to produce a Local Plan independently rather than jointly. Strategic matters have been addressed collaboratively and a Statement of Common Ground identifies areas of agreement between the HMA authorities. This Statement of Common Ground is currently under review due to the emerging Bassetlaw Local Plan.
- 1.8 The Sheffield City Region Mayoral Combined Authority includes the eight Local Authority areas of Sheffield, Rotherham, Doncaster, Barnsley, Bassetlaw, Bolsover, Chesterfield and North East Derbyshire. As a result, the District sees a substantial level of outcommuting to work by residents, although there is a significant amount of in-commuting of people from neighbouring authorities to work in the District. As a Functional Economic Market Area, Bassetlaw is broadly self-contained but has strong links to Sheffield City Region and further links to Nottinghamshire authorities to the south. Nevertheless, a statement of common ground has been signed by all of the City Region authorities to address strategic matters and areas of agreement. A Statement of Common Ground is in place with Doncaster. This is being updated to reflect the emerging Local Plan.
- 1.9 To the east of Bassetlaw, across the River Trent, the district shares a substantial boundary with West Lindsey in Lincolnshire. To the north, Bassetlaw shares a relatively short border with North Lincolnshire District. A Statement of Common Ground is in place with North Lincolnshire. This is being updated to reflect the emerging Local Plan.
- 1.10 Figure 1 illustrates the relationship between Bassetlaw District Council and the neighbouring authorities:

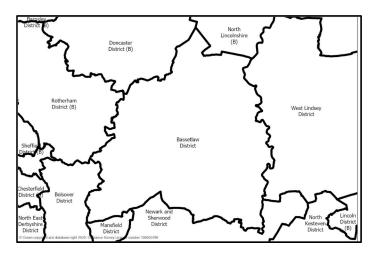


Figure 1: Bassetlaw District Council's Neighbouring Authorities.

Legal Compliance

1.11 The duty to cooperate was introduced by the Localism Act 2011, and is set out in section 33A of the Planning and Compulsory Purchase Act 2004. It places a legal duty on local planning authorities and county councils in England, and prescribed public bodies to engage constructively, actively and on an ongoing basis to maximise the effectiveness of local plan and marine plan preparation in the context of strategic cross boundary matters.

- 1.12 The Duty to Co-operate is a legal requirement for the Council to cooperate with other local planning authorities and other public bodies in preparing and developing development plan documents and other local development documents so far as it relates to a strategic matter¹. Section 33A(4)of the Planning and Compulsory Purchase Act 2004 (PCPA 2004) indicates that Local Planning Authorities have a duty to cooperate with prescribed bodies identified in paragraph (a), (b) or (c) or subsection (9) of the PCPA 2004. This approach is also a requirement of national planning policy. Paragraph 35 of the National Planning Policy Framework seeks to ensure that the Local Plan is deliverable over the plan period, and based on effective joint working on strategic matters that have been dealt with rather than deferred, as evidenced by the statement of common ground
- 1.13 In this regard, the Council and others are required to engage constructively, actively and on an ongoing basis. The national planning policy framework (NPPF) states that "strategic policy-making authorities should collaborate to identify the relevant strategic matters which they need to address in their plans."²
- 1.14 A strategic matter is defined as "sustainable development or use of land that has or would have a significant impact on at least two planning areas, including (in particular) sustainable development or use of land for or in connection with infrastructure that is strategic and has or would have a significant impact on at least two planning areas".³
- 1.15 The NPPF strengthens the concept of the Duty to Co-operate by requiring Local Planning Authorities to produce and publish one or more Statements of Common Ground (SoCG). These documents should be kept up to date by authorities and prescribed bodies and neighbouring authorities to document cross boundary matters and the progress made on them (paragraph 27). This is detailed further in the government's Planning Practice Guidance (PPG).
- 1.16 The Town and Country Planning (Local Planning) (England) Regulations 2012 sets out a list of prescribed bodies; it applies to all Local Planning Authorities, County Councils and a number of public bodies.
- 1.17 Bassetlaw DC has the duty to co-operate with the following neighbouring authorities and public bodies:
 - Nottinghamshire County Council
 - West Lindsey Council (Joint Central Lincolnshire Planning Authority)-Combined Authority for Lincoln
 - Newark and Sherwood District Council
 - Mansfield District Council
 - Bolsover District Council
 - Rotherham Metropolitan Borough Council
 - Doncaster Metropolitan Borough Council
 - Environment Agency
 - Highways England

¹ Planning and Compulsory Purchase Act 2004, section 33A (3) and NPPF 2019 paragraph 24.

² DCLG (February 2019) National Planning Policy Framework, paragraph 25

³ Planning and Compulsory Purchase Act 2001, section 33A(4)(a)

- Natural England
- Historic England
- Highways England
- Network Rail
- Bassetlaw Clinical Commissioning Group (CCG)
- Integrated Transport Authorities
- Environment Partnerships (incl. Canal and River Trust and Nottinghamshire Wildlife Trust)
- Utilities Water Companies (Severn Trent and Anglian Water) and Western Power Distribution
- 1.18 In addition, as described in the Town and Country Planning (Local Planning) (England) Amendment Regulations 2012 are bodies that should 'have regard to' includes the Local Enterprise Partnerships (LEPs) and Local Nature Partnerships. In relation to Bassetlaw DC this includes:
 - D2N2 Derby, Derbyshire, Nottingham and Nottinghamshire Local Enterprise Partnership
 - Sheffield City Region Mayoral Combined Authority (Sheffield City Region MCA) and the LEP - Combined Authority for South Yorkshire
 - Lowland Derbyshire and Nottinghamshire Local Nature Partnership
 - National Trust relating to Clumber Park

2. Record of Meetings and Statement of Common Ground

- 2.1 Bassetlaw District Council regularly attend multi-agency and authority group meetings to discuss strategic issues and cross border matters.
- 2.2 Table 2 in the Appendices is a summary of all the key meetings and discussions with key stakeholders during the preparation of the emerging Local Plan, carried out up to the start of the consultation period on the 9 June 2021. These discussions related to the Local Plan timetable, regular updates and specific meetings relating to strategic policy matters and cross border issues as well as strategic policy matters relating to the preparation of the draft Worksop Central DPD. More recently there have been discussions and meetings relating to the preparation of specific draft Statements of Common Ground agreements with organisations.
- 2.3 Statements of Common Ground (SOCG) set out areas of agreement with key bodies and organisations in relation to the Local Plan, the wording of policies and site allocations. These provide a good indication of the ongoing contact and agreements made with Duty to Co-operate bodies during the Local Plan process and outline any outstanding disagreements on key strategic issues or matters, or where discussions and work may be ongoing.
- 2.4 Some SOCG are already in place in response to neighbouring authorities' Local Plans or strategy preparation and include:
 - North Derbyshire and Bassetlaw Housing Market Area (HMA); Bassetlaw DC, Bolsover DC, NE Derbyshire DC, Chesterfield DC, May 2018 on the Housing Market Area:
 - North Lincolnshire District Council Statement of Common Ground, August 2020
 - Sheffield City Region Combined Mayoral Authority, Statement of Common Ground, January 2019; authorities within Sheffield City Region
 - Sheffield City Region, NE Derbyshire DC, Bolsover DC, Chesterfield Borough Council, Derbyshire County Council and Highways England, October 2018 covering M1 J30 and Treble Bob Roundabout
 - Mansfield DC and Bassetlaw DC Statement of Common Ground, January 2020
 - Doncaster MBC Local Plan and Bassetlaw DC Statement of Common Ground, February 2020
 - Nottinghamshire County Council Minerals and Waste and Bassetlaw DC Statement of Common Ground, January 2020
- 2.5 Bassetlaw District Council's draft Statements of Common Ground have been prepared with the above statements in mind; either referring to them or updating them to avoid duplication. They are live documents which are to be kept up to date during the Plan preparation period and will be signed prior to the plan's submission for examination.
- 2.6 In addition to the list of meetings in Appendix 1, there has been communication of an informal nature during the plan period between the Council and neighbouring District Councils, County Councils and bodies in relation to the overall Local Plan, site-specific issues or specific policies. These communications have taken place through telephone calls, emails and more recently online meetings due to COVID19 restrictions between March 2020 and August 2021.

- 2.7 Working closely with prescribed bodies, the Council has drafted several Statements of Common Ground. The draft Statements of Common Ground currently in progress include with:
 - Bassetlaw District Council and Mansfield District Council
 - Bassetlaw District Council and Newark and Sherwood District Council
 - Bassetlaw District Council and Nottinghamshire County Council
 - Bassetlaw District Council and D2N2 LEP
 - Bassetlaw District and North Derbyshire Housing Market Area
 - Bassetlaw District Council and Sheffield City Region Mayoral Combined Authority
 - Bassetlaw District Council and Doncaster Metropolitan Borough Council
 - Bassetlaw District Council and Rotherham Metropolitan Borough Council
 - Bassetlaw District Council and Highways England
 - Bassetlaw District Council, Natural England
 - Bassetlaw District Council and Notts Wildlife Trust
 - Bassetlaw District Council, Historic England and Lincs Archaeology
 - Bassetlaw District Council, Nottinghamshire Lead Local Flood Authority, the Water Management Consortium covering Bassetlaw District, and the Canal and River Trust
 - Bassetlaw District Council and Environment Agency
 - Bassetlaw District Council and Network Rail
 - Bassetlaw District Council, North Lincolnshire District Council, Central Lincolnshire Planning Authorities, and Lincolnshire County Council
 - Bassetlaw District Council and Bassetlaw CCG
 - Bassetlaw District Council, Severn Trent and Anglian Water
- 2.8 These Statements of Common Ground will be finalised and published prior to the submission of the Bassetlaw Local Plan for examination to the Secretary of State.

3. Key Strategic Matters

- 3.1 This document sets out the strategic matters likely to apply to the Local Plan and sets out how these matters have been discussed over the plan preparation period through partnership meetings and form the subject of the Statements of Common Ground with key bodies. The table below sets out the key strategic matters. The next section sets out the ongoing work undertaken with partners (set out in a Table 1) to appropriately address any issues identified. It also highlights areas of agreement, or matters which require further work.
- 3.2 Key strategic priorities of Bassetlaw Local Plan:
 - Identifying Bassetlaw's housing requirement
 - Fully meeting the housing requirement within Bassetlaw District by 2037
 - Identifying Bassetlaw's economic development needs and fully meeting this within Bassetlaw District by 2037
 - Delivering Apleyhead Strategic Employment site allocation
 - Infrastructure delivery including health, education, transport, highways, flood management, and utilities
 - Regeneration of Worksop Central
 - Promoting Vitality and Viability in all Town Centres
 - Identifying the accommodation needs of Gypsy, Travellers and fully meeting this within the District by 2037
 - Protection and enhancement of the natural and historic environment
 - Mitigation and adaptation to Climate Change
 - The commencement of development at Bassetlaw Garden Village by 2037.

3.3 Housing need in Bassetlaw

Bassetlaw DC sits within the North Derbyshire and Bassetlaw HMA. The other HMA 3.3.1 Authorities consist of North East Derbyshire District Council, Chesterfield Borough Council, and Bolsover District Council. All of which are non-constituent members of Sheffield City Region MCA.

3.3.2 The Bassetlaw Local Plan sets out a requirement for 591 homes per annum over the Plan period, up to 2037 (10,049 dwellings from 2020 to 2037) and this will be fully met within Bassetlaw district. This is based on the results of the Bassetlaw Housing and Economic Needs Assessment (November 2020) and takes into account housing delivery trends from the past five years in Bassetlaw. This approach accords with the National Planning Policy Framework and Housing and Economic Assessments Planning Practice Guidance⁴.

⁴ https://www.gov.uk/quidance/housing-and-economic-development-needs-assessments

- 3.3.3 Bassetlaw District Council has not agreed to accommodate any neighbouring authorities' housing development needs. All neighbouring Local Planning Authorities are proposing to fully meet their assessed needs.
- 3.3.4 Through quarterly liaison meetings the HMA authorities will report housing delivery against their housing trajectory will be reported. This will ensure that each authority is appropriately monitoring its housing supply to ensure there is no shortfall across the HMA area against the objectively assessed housing need.

3.4 Economic Development and Apleyhead Strategic Employment Allocation

- 3.4.1 The Bassetlaw Local Plan is proposing to meet the district's general employment needs (169.2ha) in full by 2037 with an appropriate level of flexibility built in. This is based on the results of the Bassetlaw Housing and Economic Needs Assessment (November 2020). Discussions and consultation on the Local Plan with neighbouring authorities and Sheffield City Region MCA/LEP, and the D2N2 LEP have not raised any concern relating to general employment needs, delivery of potential allocations and their associated infrastructure.
- 3.4.2 In addition to the general need, the Bassetlaw Local Plan proposes to allocate 118.7 hectares of land at Apleyhead on the A1/A57 junction, to the east of Worksop. The site is proposed for regional/sub-regional logistics only. Bassetlaw DC and the D2N2 LEP consider the site will support the delivery of D2N2 LEP's Growth and Recovery Strategy including the development of growth sectors, such as digital adoption for logistics.
- 3.4.3 In May 2020, Bassetlaw DC along with the other constituent and non-constituent members of the Sheffield City Region MCA agreed the Sheffield City Region Strategic Employment Land Appraisal (Sheffield City Region SELA). This recognised the need for the SCR authorities to collaborate on strategic B Class needs. This included considering the potential for further land supply in Bassetlaw where strategic B8 needs could be met; so that the authority can make the most of its strategic road connectivity whilst reducing the pressure for B8 in other parts of the city region where other employment uses may be attracted.
- 3.4.4 In response to the November 2020 Regulation 18 Bassetlaw Local Plan consultation Sheffield City Region MCA and the South Yorkshire authorities considered further work would be required to justify the need for a strategic employment site in Bassetlaw. This was considered necessary to ensure the mix of uses proposed did not adversely impact on the economic strategies of neighbouring authorities and the Sheffield City Region MCA/LEP.
- 3.4.5 At meetings of the Sheffield City Region MCA Heads of Planning and also the Sheffield City Region MCA Planning Policy Managers in February 2021, Bassetlaw DC proposed to undertake a Logistics Study to evidence the approach to be taken in future versions of the Local Plan. In April 2021, Bassetlaw DC liaised with Sheffield City Region MCA and the S Yorkshire authorities to agree the brief for the Logistics Study prior to commissioning. In August 2021, the draft report was shared with the Sheffield City Region MCA and the S Yorkshire authorities. Comments made have been reflected in the final version.
- 3.4.6 The Bassetlaw A1 Corridor Logistics Assessment, 2021 identifies the dramatic rise in demand for large scale logistics at a national level, combined with supply side constraints on the M1, leading to the better connected and labour served areas of the A1 becoming an attractive

prospect as a secondary logistics market to the M1 corridor. The Bassetlaw Local Plan proposes to allocate Apleyhead Junction to meet sub-regional/regional investment needs in the logistics market by 2037. This is expected to address an identified regional need across the South Yorkshire/Nottinghamshire/Derbyshire logistics property market area.

- 3.4.7 Bassetlaw DC has attended meetings of the Nottinghamshire Core and Outer HMA authorities (all Nottinghamshire authorities, Erewash, Bolsover Districts from Derbyshire and Derbyshire County Council) to discuss progress on the Council's logistics assessment and the inception of the strategic distribution study for Nottinghamshire in July 2021. The Council shared the draft logistics assessment with the authorities in August 2021.
- 3.4.8 Bassetlaw DC has agreed to ensure that through relevant Local Plan policies the proposed Apleyhead Strategic Employment site allocation will secure significant economic benefits to the Sheffield City Region MCA/LEP and the D2N2 LEP and will not adversely impact the delivery of their economic strategies, or those of the authorities in the logistics property market area.
- 3.4.9 The Bassetlaw Local Plan proposes to meet the housing needs generated by the additional 3,857 jobs identified for Apleyhead in the District by 2037.
- 3.4.10 The Bassetlaw Local Plan and the Infrastructure Delivery Plan will set out the infrastructure needed to deliver the proposed employment allocations. Bassetlaw DC will continue to liaise with the HMA authorities, Sheffield City Region MCA/LEP, neighbouring authorities, authorities in the property market area and infrastructure partners in relation to highways infrastructure and potential impacts on strategic and local junctions relating to the delivery of Apleyhead proposed through the Bassetlaw Local Plan.

3.5 High Marnham and Cottam former power station sites

- 3.5.1 The Former Cottam Power Station is located on Bassetlaw district's boundary with West Lindsey district in Lincolnshire, adjacent to the River Trent. High Marnham is also relatively close within approximately 3 miles of Bassetlaw's boundary with West Lindsey District and Newark and Sherwood District. Marnham is identified as making provision for the Bassetlaw Green Energy Hub which will deliver significant new employment in the green energy sector. Cottam is identified as a broad location for regeneration in the future should the policy criteria in the Local Plan be appropriately addressed.
- 3.5.2 Without appropriate mitigation, proposals for High Marnham and Cottam Power Station sites have the potential to have an adverse impact on heritage assets, highways and flood risk in West Lindsey, Lincolnshire. It could also potentially have an impact on highways in Newark and Sherwood due to the sites close proximity to the district boundary. The draft Bassetlaw Local Plan will ensure the necessary site specific assessments are undertaken; this will inform the decision-making process.
- 3.5.3 Nottinghamshire County Council Highways team has confirmed that the Bassetlaw Transport Strategy has appropriately assessed impact on the highway network. The Transport Strategy does not identify any strategic matters which need to be addressed between Bassetlaw and West Lindsey or Bassetlaw and Newark and Sherwood.
- 3.5.4 The Bassetlaw Strategic Flood Risk Assessment (Level 1 and 2) does not identify any strategic flooding matters which need to be addressed with West Lindsey.

- 3.5.5 The heritage assessment informs Local Plan policies. Bassetlaw District Council's Conservation team confirm that they consider appropriate mitigation can be achieved.
- 3.5.6 The Bassetlaw Infrastructure Delivery Plan also identifies necessary infrastructure to support the development of both sites.

3.6 Bassetlaw Garden Village

- 3.6.1 Located strategically east of the A1/A57 junction on a strategic growth corridor, the Bassetlaw Garden Village contributes to achieving the wider aspirations of the D2N2 Growth and Recovery Strategy; increasing the productivity of the local economy, by promoting opportunities for growth sector business opportunities and increasing the number of better paid jobs. The Garden Village provides a genuinely long-term sustainable growth plan for Bassetlaw, beyond the lifetime of the Local Plan. Approximately 500 dwellings will be provided by 2037 providing greater resilience in housing delivery through increased choice and competition whilst contributing to significant infrastructure.
- 3.6.2 The Council is working closely with statutory partners to identify and understand the issues and opportunities of a Garden Village in this location. A governance structure is in place: at a strategic level the Bassetlaw Garden Village Consultative Group consists of all key statutory agencies, partner organisations and the landowners listed below. The Bassetlaw Garden Village Project Group provides the detailed technical outcomes to deliver the ambitions of the Consultative Group. Decisions made by the Consultative Group will go to BDC Cabinet for approval. A Parish Council Group comprising directly affected Parishes provides local information and scrutiny.
- 3.6.3 The Consultative Group identified the following key strategic planning constraints that would need addressing:
 - a. Highway improvements (evidence/advice provided by Highways England and Notts County Council);
 - b. Biodiversity (evidence/advice provided by Natural England, National Trust and Notts Wildlife Trust)
 - c. Utilities (evidence/advice provided by Severn Trent, Anglian Water, Western Power, National Grid, Open reach)
 - d. Flood risk/drainage (evidence/advice provided by Environment Agency, Severn Trent, Anglian Water and Notts County Council Lead Local Flood Authority)
 - e. Sport and recreation provision (evidence/advice provided by Sport England and BDC)
 - f. Health and Education provision (evidence/advice provided by NHS Bassetlaw, Notts CC Health and Wellbeing and Notts CC Education Authority)
 - g. Sustainable and Public Transport (evidence/advice provided by Notts County Council, Stagecoach, Sustrans, Northern Rail and Network Rail)
 - h. Heritage (evidence/advice provided by Historic England, Lincs Archaeology, NCC Historic Environment Record, and BDC)
- 3.6.4 This work is ongoing. It has informed the policies in the Local Plan and a Vision Statement for the Bassetlaw Garden Village which has undergone a stakeholder and public consultation in January 2020 and was adopted by BDC in August 2021. Together this evidence and

ongoing work will inform the masterplan framework for the site and future planning applications.

3.7 Worksop Central DPD

- 3.7.1 The Local Plan identifies the Worksop Town Centre and the surrounding area as a Priority Regeneration Area. Delivery of the regeneration and growth strategy for the area was set out in the Worksop Town Centre Masterplan vision, adopted by the Council in March 2021. This involved partnership working with a number of statutory partners. The Council has continued to work closely with these partners and a number of others to produce the draft Worksop Central Development Plan Document. Key priorities and issues affecting the area include:
 - addressing flood risk parts of the Town Centre and outlying areas are located within the highest flood risk areas (Flood zones 3a and 3b): evidence/advice provided by Environment Agency, Notts CC Lead Local Flood Authority, Severn Trent, Anglian Water.
 Further discussions will be had with Rotherham Metropolitan Borough Council about potential cross boundary issues of upstream storage.
 - conserving and enhancing heritage assets Worksop Conservation Area and a number of Listed Buildings, a Scheduled Ancient Monument, and archaeology: evidence/advice provided by Notts CC Historic Environment Record, Historic England, Lincs CC – Archaeology and BDC.
 - protecting and enhancing biodiversity, and green and blue infrastructure the River Ryton, Chesterfield Canal LWS, Sandhill Lake LWS, The Canch and Castle Hill: evidence/advice provided by Natural England, Notts Wildlife Trust, Canal and River Trust, Chesterfield Canal Trust, Environment Agency, Anglian Water, Severn Trent, BDC.
 - supporting and enhancing the local economy by diversifying the economic offer to provide more better paid, higher skilled jobs and provide opportunities for local businesses to start and grow: guidance/advice provided by D2N2 LEP, East Midlands Chamber of Commerce, Notts CC Economic Development and BDC.
 - supporting the delivery of the Worksop Central housing requirement in the Local Plan for 660 units: guidance/advice provided by Homes England, Western Power, Open reach, Nottinghamshire Police, NCC Adult Care
 - delivering transport improvements that will ease traffic movement and promote walking and cycling and public transport use: evidence/advice provided by Notts CC Highways Authority, Highways England, Sustrans, Stagecoach, Network Rail and Northern Rail.

3.8 Infrastructure Delivery

3.8.1 Bassetlaw District Council has worked with Nottinghamshire County Council (the Local Highway Authority) and Highways England in gathering evidence to assess the impacts of growth in Bassetlaw. The Bassetlaw Transport Study has identified impacts on links and junctions that would be above their operating capacity in 2037 with proposed new development on site allocations identified in Bassetlaw Local Plan. Mitigation measures have been identified that seek to minimise impacts of growth to a level that would have been expected as a result of background growth without development (2037 reference case). Bassetlaw District Council will continue to work with Nottinghamshire County Council and

- Highways England on highway matters associated with the Local Plan proposals to ensure any associated impact is appropriately mitigated.
- 3.8.2 Nottinghamshire County Council has a statutory responsibility to ensure there is sufficient provision for school places to meet the needs of Nottinghamshire. This responsibility includes managing the supply and demand of primary and secondary school places. The Department of Education allocates capital funding to enable local authorities to provide sufficient school places. Bassetlaw District Council has worked with Nottinghamshire County Council Education to identify education requirements associated with proposed development. No insurmountable school capacity issues have been identified as a result of the proposed levels of growth in the Local Plan. However, NCC identify that land should be safeguarded at three strategic sites to ensure provision can be delivered in the long term to meet the needs generated by each development. These include Peaks Hill Farm, Worksop; Ordsall South, Retford and the Bassetlaw Garden Village.

3.9 Gypsy and Traveller Accommodation Needs in Bassetlaw

- 3.9.1 The requirement for Gypsy & Traveller accommodation in Bassetlaw District between 2020 and 2037 is for 40 permanent pitches. The Bassetlaw Local Plan identifies land for approximately 29 pitches through the extension of four existing authorised Gypsy & Traveller sites to meet identified needs for the first ten years of the Plan (to 2030). After year 10 provision will be met through the provisions of the windfall policy in the Local Plan. BDC has not requested assistance from Nottinghamshire County Council or its HMA partners to help meet the unmet need.
- 3.9.2 Bassetlaw District Council has agreed an Emergency Stopping Protocol for managing unauthorised Gypsy or Traveller encampments. Bassetlaw District Council will continue to work with Nottinghamshire County Council and other partners, including Nottinghamshire Police and neighbouring authorities, to agree an appropriate, but temporary stopping location for the Gypsy and Traveller community within the District.

3.10 Protection and enhancement of the natural environment

- 3.10.1 In January 2020, at Regulation 18 stage of the Local Plan preparation, Natural England expressed concern about the potential impacts of Bassetlaw Garden Village, and 4000 new dwellings, on Clumber Park Site of Special Scientific Interest (SSSI) within 950m of the SSSI boundary. The primary concern related to the potential recreational impact additional residents could generate on the protected characteristics of the SSSI.
- 3.10.2 Natural England also identified concerns about potential impact from development at the Garden Village on Birklands and Bilhaugh SAC in Newark and Sherwood District. The Bassetlaw Habitats Regulation Assessment considered impacts on SAC designations within a 15 km area. Birklands and Bilhaugh is just outside that distance and was therefore screened out of the January 2020 HRA. Natural England requested robust evidence to show that the proposal will not damage or destroy the interest features of the SAC.
- 3.10.3 Bassetlaw DC have commissioned a Recreational Impact Assessment (RIA) on the Clumber Park SSSI, Birklands and Bilhaugh SAC and Sherwood Forest NNR, in partnership with Newark & Sherwood Council. These are regional sites so a wider partnership including Natural England and authorities that fall within their zone of influence; Bolsover District Council,

Mansfield District Council, Rotherham Metropolitan Borough Council, Ashfield District Council and Gedling Borough Council, as well as the National Trust and the RSPB (landowners of the respective affected sites), will deliver the project. The purpose is to determine the individual and cumulative impacts from development planned within the partnership authorities. All were consulted on the brief for the RIA and agree each subsequent stage. This will include the mitigation measures that evolve from the findings of the report.

- 3.10.4 The baseline report has been prepared and survey work is now underway following an unavoidable delay as a result of the Covid 19 pandemic in March 2020-June 2021. Natural England advise that the Local Plan, particularly the Garden Village site allocation policy must include a robust strategy to address potential recreational impacts. The relevant policy wording in the November 2020 draft Bassetlaw Local Plan has the support of Natural England.
- 3.10.5 Work on the Recreational Impact Assessment is ongoing. Natural England advise that subject to the Local Plan clearly identifying the next steps to be taken to finalise the strategy and maintaining the positive policy approach they would be supportive of moving the Local plan to Publication stage.
- 3.10.6 The Bassetlaw Habitats Regulations Assessment November 2020 concludes that the screening assessment identified potential effects as a result of increased recreational pressure at Birklands and Bilhaugh SAC, particularly in proximity to the Sherwood Forest Visitor Centre. The Appropriate Assessment concluded that, given the protections now provided by Bassetlaw Local Plan Policy ST42 Biodiversity and Geodiversity and the ongoing Recreational Impact Assessment work, adverse effects on integrity of the SAC should be able to be ruled out at the Regulation 19 stage, both as a result of the plan alone and incombination with other plans and programmes. As such, no adverse effects on integrity of any European site would occur as a result of the development of Bassetlaw Local Plan site allocations.

3.11 Protection and enhancement of the historic environment

- 3.11.1 At the November 2020 Regulation 18 Bassetlaw Local Plan Consultation, Historic England raised concern regarding the consideration of heritage assets during the plan-making process. The information set out in the Council's Land Availability Assessment and Local Plan Sustainability Appraisal contained an assessment of the impact upon heritage assets but Historic England indicated that the nature of potential impact on the historic environment lacked clarity and it was unclear the measures to be put in place to ensure that harm is minimised.
- 3.11.2 To ensure the impact on the significance of designated heritage assets has been appropriately considered Historic England recommended that further assessment work be undertaken in the SA, and/or within a Heritage Paper as part of the evidence for the Local Plan to ensure that it meets the requirements of the NPPF.
- 3.11.3 The Council has had several discussions with Historic England to agree the approach to the assessment of heritage assets within a Heritage Assessment. This has been agreed with Historic England.
- 3.11.4 Specifically for the Bassetlaw Garden Village, Historic England and Lincs Archaeology have identify cropmarks associated with late Iron Age and Romano-British settlement activity,

indicating archaeological remains on site. The Garden Village Desk Based Archaeological Assessment 2021 confirms this. A geophysical survey is underway to help identify the extent and further characterise the archaeological resource across the site. This is expected to confirm that intrusive site investigations will be required prior to development, to inform the detailed design and masterplan framework, and to ensure appropriate mitigation can be secured.

3.11.5 Work on the Geophysical Survey is ongoing. Historic England advise that subject to the Local Plan clearly identifying the next steps to be taken to finalise the strategy and maintaining the positive policy approach they would be supportive of moving the Local Plan to Publication stage.

4. Evidence Produced Through Joint Working

4.1 The Council has worked collaboratively with organisations and neighbouring authorities to produce a number of pieces of evidence to support the Local Plan on a range of strategic matters; these are ongoing and some are still be updated as set out in Table 2:

Table 2: Evidence produced through Joint Working

Strategic Matter/ Cross Border Issue	Joint Work	Organisations	SOCG Status
Strategic Housing Needs	North Derbyshire and Bassetlaw Strategic Housing Market Assessment, 2017	North Derbyshire and Bassetlaw Strategic Housing Market Area	HMA SOCG agreed and signed
	Nottinghamshire Supported Housing Strategy, Nottinghamshire County Council, 2019		Draft HMA SOCG review agreed subject to Publication content
Strategic Economic Growth Needs	D2N2: Recovery and Growth Strategy (2020)	Bassetlaw DC, D2N2 LEP and all authorities of Derby, Derbyshire, Nottingham and Nottinghamshire	Draft SOCG with D2N2 LEP agreed subject to Publication content
	Sheffield City Region Trade and Investment Plan, Sheffield City Region 2019	Sheffield City Region MCA	SOCG agreed and signed with MCA
	Sheffield City Region Strategic Employment Land Appraisal, Lichfields, 2020	Sheffield City Region MCA, constituent and non constituent	Draft SOCG with Sheffield City Region MCA agreed subject to Publication content
		authorities in City Region	SOCG agreed and signed with Doncaster MBC
			Draft SOCG with Doncaster MBC agreed subject to Publication content
			Draft SOCG with Rotherham MBC

Strategic Matter/	Joint Work	Organisations	SOCG Status
Cross Border Issue			
			agreed subject to Publication content
	Nottinghamshire Visitor Economy Strategy, Nottinghamshire CC, 2019	All Local Authorities within Nottinghamshire County	
Transport and Infrastructure - Strategic road network	Joint Transport Study: local highway network 2019	Doncaster MBC and Bassetlaw DC	SOCG agreed and signed with Doncaster MBC
- Local road network - sustainable transport			Draft SOCG with Doncaster MBC agreed subject to Publication content
	Nottinghamshire Local Transport Plan 2011-2026	Nottinghamshire County Council	Draft SOCG with Nottinghamshire County Council agreed subject to Publication content
	BDC Rail Feasibility Technical Note, 2019	Network Rail Northern Rail Nottinghamshire County Council	Draft SOCG with Highways England agreed subject to Publication content Draft SOCG with Network Rail agreed subject to Publication content
	Bassetlaw Transport Study, 2019, 2020, 2021	Nottinghamshire County Council	Draft SOCG with Nottinghamshire County Council agreed subject to Publication content Draft SOCG with Nottinghamshire
			County Council agreed subject to Publication content
Education Requirements	Meetings with NCC Education and NCC (developer contributions) in 2020 on school provision	Nottinghamshire County Council	Draft SOCG with Nottinghamshire County Council agreed subject to Publication
	Meeting with NCC planning policy and NCC (developer contributions) in 2021 on education provision		content
Flood Risk	Bassetlaw Strategic Flood Risk Assessment (SFRA) Level 1 and Level 2	Environment Agency Nottinghamshire County Council Lead Local Flood Authority (LLFA),	Draft SOCG with EA, LLFA, WMC and DEDB, Canal and River Trust in progress
	Humber River Basin Management Plan, DEFRA 2015	internal drainage boards Canal & River Trust	Draft SOCG with Rotherham MBC
	Several meetings with EA, Canal & River Trust in 2020/21 about flood management and use of the canal		agreed subject to Publication content

Strategic Matter/	Joint Work	Organisations	SOCG Status
Cross Border Issue			
Town Centre	Draft Worksop Central DPD	Environment Agency	Draft SOCG with EA,
Regeneration	Worksop Town Centre Masterplan	Canal & River Trust	Canal & River Trust and Nottinghamshire County Council in
		Chesterfield Canal Trust	progress
		NCC Highways	
		Stagecoach	
		Northern Rail	
Bassetlaw	Bassetlaw Garden Village Vision	Homes England Bassetlaw Garden	Neighbouring
Garden Village	Statement	Village Consultative Group and Project Group (range of organisations)	authorities, Natural England, and Historic England SOCGs in progress
Natural Environment - Green and blue infrastructure	Draft Nottinghamshire Biodiversity Opportunity Mapping- Bassetlaw, Idle Valley	Notts Wildlife Trust, NCC	Natural England SOCG agreed subject to Publication content
- Biodiversity	Recreational Impact Assessment for Clumber Park SSSI, Bilhaugh and Birklands SAC and Sherwood Forest NNR (ongoing)	Bassetlaw DC, Newark & Sherwood DC, Natural England, Canal and River Trust, Notts CC, Bolsover District Council, Mansfield District Council, Rotherham Metropolitan Borough Council, Ashfield District Council and Gedling Borough Council	Notts Wildlife Trust SOCG in progress. Newark and Sherwood SOCG agreed subject to Publication content Rotherham SOCG agreed subject to Publication content Mansfield SOCG agreed subject to Publication content HMA SOCGs agreed subject to Publication content
Sport and recreation	Bassetlaw Built Facilities Study 2021	Sport England	Sport England SOCG in progress
Gypsy, Travellers and Show people	Meeting held to discuss Bassetlaw GTAA with neighbouring authorities in October 2019	Bassetlaw DC, neighbouring authorities & Notts CC	Neighbouring Local Authority and HMA SOCGs agreed subject to Publication content
	Discussions ongoing with NCC in relation to an emergency stopping site		Draft SOCG with Nottinghamshire County Council agreed subject to Publication content
Historic Environment	Bassetlaw Heritage Assessment 2021 Bassetlaw Garden Village	Bassetlaw District Council, Historic England, Lincolnshire County Council	Historic England SOCG and Lincs Archaeology agreed subject to Publication
	Archaeological Assessment 2020	Archaeology	content

Issue	
Bassetlaw Garden Village Geophysical Assessment (ongoing) Various discussions with neighbouring authorities/ organisations All neighbouring authorities, Environment Agency, Nottinghamshire County Council, Natural England, Historic England, Network Rail, Highways England, Sport England	G in (see

Appendix 1: Table 2: Record of Key Meetings/ discussions with Duty to Cooperate Organisations during the Local Plan Preparation.

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
Bolsover District Council	Local Plan Timetable and update	12/05/2016
	Local Plan evidence base update	09/12/2016
	Updating HMA SOCG	30/01/2017
		20/8/2019
		22/1/2020
		22/4/2020
		21/10/2020
		7/4/2021
		25/8/2021
		Ongoing
Chesterfield Borough	Local Plan Timetable and update	12/05/2016
Council	Local Plan evidence base update	09/12/2016
	Updating HMA SOCG	30/01/2017
		20/8/2019
		22/1/2020
		22/4/2020
		7/4/2021
		25/8/2021
		Ongoing
North East Derbyshire Council	Local Plan Timetable and update	12/05/2016
Council	Local Plan evidence base update	09/12/2016
	Joint HMA Statement of Common Cround Undate	30/01/2017
	Ground Update	20/8/2019
		22/1/2020
		22/4/2020

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
		7/4/2021
		25/8/2021
		Ongoing
Doncaster Metropolitan	Local Plan Timetable and update.	21/12/2015
Borough Council	Local Plan evidence base update	23/08/2016
	The wider impacts of future	31/03/2017
	development at Harworth and Bircotes and Bawtry.	11/9/2019
	Joint Transport work on local	20/9/2019
	highway impacts	Ongoing
Mansfield District Council	Local Plan Timetable and update.	29/04/2016
	Local Plan evidence base update	07/04/2017
	The relationship between	3/10/2019
	development in the Norton and Cuckney parish, including Welbeck	28/11/2019
	Colliery, and service provision in Market Warsop	Ongoing
North Lincolnshire	Local Plan Timetable and update	16/12/2016
District Council	Local Plan evidence base update	22/8/2019
	 To discuss significant new housing and employment developments in North Lincolnshire. 	Ongoing
West Lindsey District	Local Plan Timetable and update	21/11/2016
Council (Central Lincolnshire Joint	Local Plan evidence base update	10/1/2020
Planning Authority)	 Neighbouring Authority – cross boundary issues on Transport 	Ongoing
Newark and Sherwood	Local Plan Timetable and update	11/05/2016
District Council	Local Plan evidence base update	04/08/2017
		03/02/2018
		07/10/2020

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	Neighbouring Authority – cross	17/11/2020
	boundary issues on Transport, in particular the A1.	14/7/2021
	 Joint working on Recreational Impacts on Sherwood Forest and Clumber Park 	Ongoing
Nottinghamshire County Council	Local Plan Timetable and update	11/12/2017
Council	Local Plan evidence base update	05/06/2018
	Minerals Local Plan update	29/06/2018
	Bassetlaw Transport Assessment	22/5/2019
	and public highway advice	25/6/2019
	Education information	25/9/2019
	Health Information	17/10/2019
	Flood data	08/01/2020
	 Gypsy and Traveller Accommodation 	21/8/2020
	Joint Working/Project on	15/10/2020
	Recreational Impacts of Clumber	19/11/2020
	Park and Sherwood Forest	11/1/2021
	 Bassetlaw Garden Village Project Group member 	2/02/2021
	Nottinghamshire Bus Strategy	4/2/2021
	Improvement Plan	15/2/2021
	Nottinghamshire Core and Outer Nottinghamshire Core and Outer	17/2/2021
	HMA Strategic Distribution Study	09/04/2021
		30/06/2021
		5/07/2021
		13/07/2021
		15/07/2021
		Ongoing

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
Rotherham Metropolitan Borough Council	Local Plan Timetable and update	10/12/2015
Borough Gounen	Local Plan evidence base update	10/11/2017
		11/10/2019
		18/3/2021
		Ongoing
Environment Agency	Local Plan Timetable and update	18/12/2015
	Flooding Risks	11/01/2016
	Water Quality	24/10/2017
	Water Management	Several
	 Bassetlaw LP Strategic Flood Risk Assessment (SFRA) Bassetlaw Garden Village Project Group member 	discussions/ meetings have taken place from March 2020 to June 2021 between JBA Consultants, BDC, and the EA regarding the Bassetlaw SFRA Level 1 and 2 7/4/2021 11/5/2021 24/5/2021 12/07/2021
		02/08/2021
		Ongoing
Network Rail	Local Plan Timetable and update	23/06/2016
	Local Plan evidence base update	21/08/2017
	Rail Services and Franchises	14/9/2020
	Existing rail service provision	2/3/2021

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
	Robin Hood Line	Ongoing
	Retford Train Station	
	Shireoaks Train Station	
	Future services investment	
	Bassetlaw Garden Village Project Group member	
Natural England	Local Plan Timetable and update	15/06/2016
	Local Plan evidence base update	31/3/2020
	Bassetlaw Garden Village Project	11/10/2020
	Group member	14/07/2021
	 Consultation on RIA Joint Study for Clumber Park and Sherwood Forest 	Ongoing
D2N2 (Derby, Derbyshire,	Draft Statement of Common	11/10/2020
Nottingham, Nottinghamshire)	Ground with D2N2	10/06/2020
,	Economy	16/02/2020
	Housing Need	22/2/2021
	Low carbon future	Ongoing
	Bassetlaw Garden Village Project Group member	
	Apleyhead Strategic Employment site allocation	
Sheffield City Region	Local Plan Timetable and update	30/7/2019
(SEP)	Local Plan evidence base update	14/10/2019
	Community Infrastructure Levy	29/11/2019
	Retail and Town Centre	2/5/2020
	Regeneration	30/5/2020
	Infrastructure and Investment	02/06/2020
	• Economy	30/06/2020

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
	Leisure and Tourism	28/07/2020
		26/1/2021
		8/2/2021
		18/08/2021
		Ongoing
Western Power Distribution	Overview of Bassetlaw Local Plan Otracta and Observation of Structure of S	14/04/2017
Distribution	Strategy (Change of approach from current Plan)	27/06/2018
	Overview of Neighbourhood Planning in Bassetlaw	Ongoing
	BDC Local Plan - Implications for the rural settlements	
	Bassetlaw Garden Village Project Group member	
	BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes)	
	Capacity of existing network	
	Vehicle electric charging points	
Bassetlaw CCG	Overview of Bassetlaw Local Plan	17/03/2017
	Strategy (Change of spatial approach from current Plan)	08/10/2018
	Overview of Neighbourhood	23/05/2018
	Planning in Bassetlaw –	07/09/2018
	implications for health services	16/01/2020
	 New settlement: New health service requirement 	03/09/2020
	Opportunity to improve health	15/12/2020
	services in rural area	5/08/2021
	 Implications for the main towns (Worksop, Retford, Harworth & Bircotes) 	Ongoing

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	 Partnership working moving forward. 	
	BDC are Bassetlaw Strategic Estates Group member	
	Bassetlaw Garden Village Project Group member	
Northern Powergrid	Impact of the proposed growth on	11/07/2018
	the electricity network and any future capacity issues.	13/09/2018
	Bassetlaw New Settlements	Ongoing
	Expansion of Worksop	
	Employment Sites	
	Electric Car Charging Points on new developments	
	The potential for renewable energy in new developments.	
East Midlands Ambulance Service (EMAS)	Overview of Bassetlaw Local Plan Strategy (Change of approach from	04/07/2018
COLVICE (EMINO)	current Plan)	Ongoing
	Overview of Neighbourhood Planning in Bassetlaw	
	BDC Local Plan - Implications for the rural settlements	
	BDC Local Plan - New settlement	
	BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes)	
	Resource implications for EMAS	
Nottinghamshire Police Service	Overview of Bassetlaw Local Plan Strategy (Change of approach from current Plan)	26/06/2018

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
	Overview of Neighbourhood Planning in Bassetlaw	
	BDC Local Plan - Implications for the rural settlements	
	BDC Local Plan - New settlement	
	BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes)	
	Capacity of existing services/ability to respond to incidents	
Nottinghamshire Fire	Overview of Bassetlaw Local Plan	26/06/2018
Service	Strategy (Change of approach from current Plan)	22/01/2021
	Overview of Neighbourhood Planning in Bassetlaw	Ongoing
	BDC Local Plan - Implications for the rural settlements	
	BDC Local Plan - New settlement	
	BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes)	
	Capacity of existing services/ability to respond to incidents.	
Anglian Water	National zonal charging scheme	23/05/2018
	BDC New Settlement	05/07/2018
	Local Plan proposed Strategy	07/09/2018
	Water Cycle Study	28/08/2019
	• SUDS	Ongoing
	Water Quality	
	Sewage Capacity	

Authority/ organisation	Reason(s) for DTC	Date of
		meeting(s)
	 Bassetlaw Garden Village Project Group member 	
Severn Trent Water	National zonal charging scheme	05/07/2018
	BDC New Settlement	03/09/2018
	Local Plan proposed Strategy	28/08/2019
	Water Cycle Study	12/3/2020
	• SUDS	Ongoing
	Water Quality	Origoning
	Sewage Capacity	
	Bassetlaw Garden Village Project Group member	
River Idle Management Partnership	Worksop Town Centre Regeneration	06/09/2016
		26/01/2017
	 Local Plan – potential redevelopment of sites close to 	09/10/2017
	waterways	09/04/2018
	Environmental information	08/01/2018
	Flood data and information	Ongoing
Nottinghamshire	Local Plan Timetable and update	28/03/2017
Ecological and Geological Data Partnership	Local Plan evidence base update	11/09/2018
		Ongoing
Nottinghamshire Planning Officers Group	Local Plan Timetable and update	Meets twice per
Onicers Group	Local Plan evidence base update	Ongoing
	Government guidance	Jugoling
	Community Infrastructure Levy	
	Conservation	
Bassetlaw Rural	Local Plan Timetable and update	23/09/2016
Conference (Parish and	Local Plan evidence base update	17/01/2019

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
		meeting(s)
Town Council		16/1/2020
discussions)		30/11/2020
Historic England	Local Plan Timetable and update	11/07/2017
	Local Plan evidence base update	12/10/2018
	Most recent heritage guidance an legislation	12/3/2020
		21/09/2020
	 Email/phone discussions on Draft Statement of Common Ground 	18/2/2021
	Bassetlaw Garden Village	23/6/2021
	Consultation Group	Ongoing
Highways England	Local Plan Timetable and update	February 2020
	Local Plan evidence base update	12/3/2020
	 Bassetlaw Garden Village Consultation Group Bassetlaw Garden Village Project Group member 	Several discussions have been undertaken about the Bassetlaw Transport Assessments between 2020 and August 2021 Ongoing
Notts Wildlife Trust	Local Plan Timetable and update	16/9/2019
	Local Plan evidence base update	28/01/2020
	Bassetlaw Garden Village	31/03/2020
	Consultation Group	April 2021
	 Bassetlaw Garden Village Project Group member 	Ongoing
	Worksop Central DPD	