Duty-to-Cooperate Compliance Statement

Draft Bassetlaw Local Plan 2020 October 2020

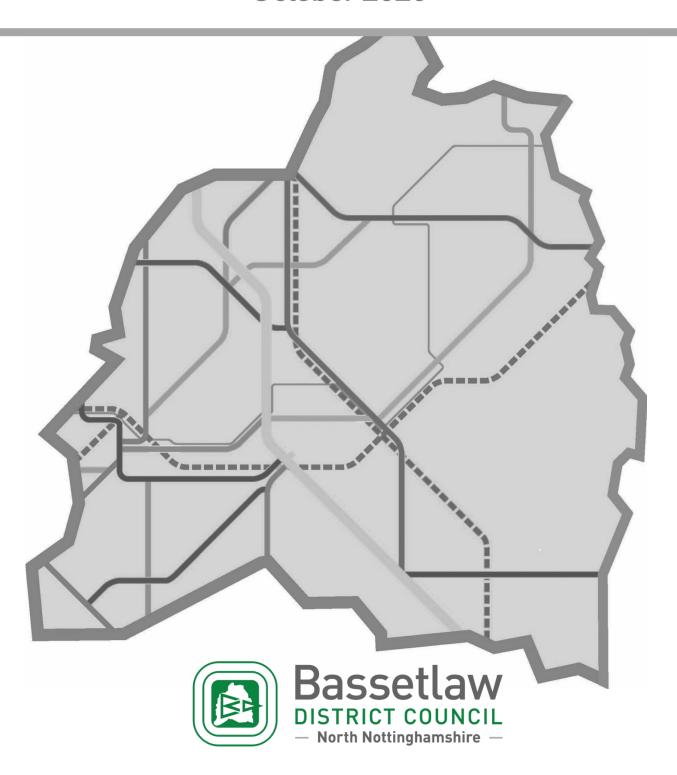


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1 Introduction

Strategic Context

- 1.1 Bassetlaw District Council sits in the centre of five district councils with South Yorkshire to the north/north west, two district councils within Nottinghamshire to the South and the District Council of West Lindsey and the Unitary Council of North Lincolnshire to the east of the district. It is located within Nottinghamshire County Council and Sheffield City Region Combined Authority and forms a part of the D2N2 (Derby, Derbyshire, Nottingham, Nottinghamshire Local Enterprise Partnership)
- **1.2** Figure 1 illustrates the relationship between Bassetlaw District Council and the neighbouring authorities:

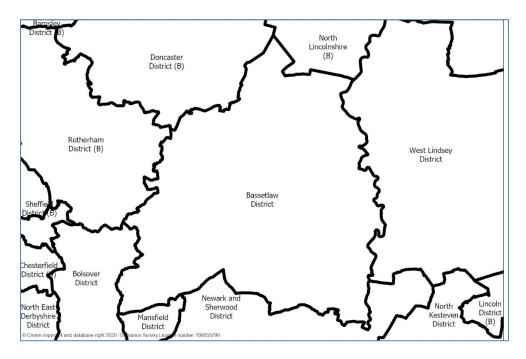


Figure 1: Bassetlaw District Council's Neighbouring Authorities

2 Legal Requirement

- 2.1 The Duty to Co-operate is a requirement of the Localism Act 2011 and the duty requires the Council to cooperate with other local planning authorities and other public bodies in preparing and developing development plan documents and other local development documents so far as it relates to a strategic matter¹.
- 2.2 In this regard, the Council and others are required to engage constructively, actively and on an ongoing basis. The national planning policy framework (NPPF) states that "strategic policy-making authorities should collaborate to identify the relevant strategic matters which they need to address in their plans."²
- 2.3 A strategic matter is defined as "sustainable development or use of land that has or would have a significant impact on at least two planning areas, including (in particular) sustainable development or use of land for or in connection with infrastructure that is strategic and has or would have a significant impact on at least two planning areas".³
- 2.4 The NPPF strengthens the concept of the Duty to Co-operate by requiring that Local Planning Authorities produce and publish one or more Statements of Common Ground (SoCG). These documents should be kept up to date by authorities and prescribed bodies and neighbouring authorities to document cross boundary matters and the progress made on them (paragraph 27). This is detailed further in the government's Planning Practice Guidance (PPG).
- 2.5 The Localism Act 2011 and The Town and Country Planning (Local Planning) (England) Amendment Regulations 2012 sets out a list of prescribed bodies; it applies to all Local Planning Authorities, County Councils and a number of public bodies.
- **2.6** Bassetlaw DC has the duty to co-operate with the following neighbouring authorities and public bodies:
 - Nottinghamshire County Council
 - West Lindsey Council (Joint Central Lincolnshire Planning Authority)-Combined Authority for Lincoln
 - North Lincolnshire District Council
 - Sheffield City Region (SEP)- Combined Authority for South Yorkshire
 - Newark and Sherwood District Council
 - Mansfield District Council
 - Bolsover District Council
 - Rotherham MBC
 - Doncaster MBC

¹ Planning and Compulsory Purchase Act 2004, section 33A (3) and NPPF 2019 paragraph 24.

² DCLG (February 2019) National Planning Policy Framework, paragraph 25

³ Planning and Compulsory Purchase Act 2001, section 33A(4)(a)

- Environment Agency
- Highways England
- Natural England
- Historic England
- Bassetlaw Clinical Commissioning Group (CCG)
- Integrated Transport Authorities
- Environment Partnerships (incl. Canal and River Trust and Nottinghamshire Wildlife Trust)
- Utilities Water Companies (Severn Trent and Anglian Water) and Western Power Distribution
- 2.7 In addition, as described in the Regulations as being bodies that should 'have regard to' includes the Local Enterprise Partnerships (LEPs) and Local Nature Partnerships. In relation to Bassetlaw DC this includes:
 - D2N2 Derby, Derbyshire, Nottingham and Nottinghamshire Local Enterprise Partnership
 - Lowland Derbyshire and Nottinghamshire Local Nature Partnership
 - National Trust (Clumber Park)
 - Emergency Services (Fire, Police and Ambulance)

3 Record of Meetings and Statement of Common Ground

- **3.1** Bassetlaw DC attend multi-agency and authority groups which meet regularly to discuss strategic issues and cross border matters. A full list of meetings is included in Table 2 in the Appendix.
- 3.2 Table 2 in the Appendix is a summary of all the key meetings and discussions with key stakeholders during the preparation of the emerging Local plan, carried out between 2016 and 2020. These discussions related to the Local Plan timetable, regular updates and specific meetings relating to strategic policy matters and cross border issues. More recently there have been discussions and meetings relating to the preparation of specific draft Statements of Common Ground agreements with organisations.
- 3.3 Statements of Common Ground (SOCG) set out areas of agreement with key bodies and organisations in relation to the Local Plan, the wording of policies and site allocations. These provide a good indication of the ongoing contact and agreements made with Duty to Co-operate bodies during the Local Plan process and outlines any outstanding disagreements on key strategic issues or matters, where discussions and work may be ongoing.
- **3.4** Some agreements or SOCG are already in place in response to neighbouring authorities' Local Plans or strategy preparation and include:
 - North Derbyshire and Bassetlaw Strategic Housing Market Area (SHMA);
 Bassetlaw DC, Bolsover DC, NE Derbyshire DC, Chesterfield DC, May 2018 on the Housing Market Area;
 - Draft Central Lincolnshire Planning Authority Statement of Common Ground, August 2020
 - Draft North Lincolnshire Local Statement of Common Ground, October 2020 (Revised Draft for Publication, N. Lincolnshire District Council)
 - Sheffield City Region, Statement of Common Ground, July 2020 with all authorities within Sheffield City Region
 - Sheffield City Region, NE Derbyshire DC, Bolsover DC, Chesterfield Borough Council, Derbyshire County Council and Highways England (October 2018) covering M1 J30 and Treble Bob Roundabout
 - Mansfield DC and Bassetlaw DC Statement of Common Ground, January 2020
- 3.5 Bassetlaw DC's draft Statements of Common Ground have been prepared with the above statements in mind; either referring to them or updating them to avoid

- duplication. They are live documents which are to be kept up to date during the Plan preparation period and will be signed prior to the plan's submission for examination.
- 3.6 In addition to the list of meetings in the Appendix, there has been communication of an informal nature during the plan period between the Council and neighbouring District Councils, County Councils and bodies in relation to the overall Local Plan, sitespecific issues or specific policies. These communications have taken place through telephone calls, emails and more recently online meetings, due to COVID19 and the restrictions that placed on physical meetings between the dates of March 2020 to November/ December 2020.

4 Key Strategic Issues

- 4.1 This document sets out the Strategic Issues likely to apply to the Local Plan and sets out how these matters have been discussed over the plan period through Partnership meetings and form the subject of the Statements of Common Ground for key bodies. The paragraph below sets out what the Strategic Issues are and the next section sets out the key studies undertaken with Cooperate Partners affected by these Strategic Issues (set out in a table 1).
- **4.2** Key 'Strategic Priorities' that remain the focus of the plan Spatial Strategy include:
 - Homes Needed
 - Employment Requirements
 - Provision of Infrastructure Health and Education, transport and highways
 - Needs of Gypsy, Travellers and Showpeople
 - Flood Risk
 - Climate Change
 - Town Centre Regeneration
 - Strategic Sites and Garden Villages
- **4.3** The relevant strategic matters of the Local Plan include:
 - The appropriate Housing Market Area and distribution of housing
 - Strategic Economic Growth Site Selection
 - Identify the social infra-structure required to support proposed levels of growth – including health and education provision
 - Identify the transport infrastructure required to support the levels of growth; encourage modal shift
 - Protect heritage assets
 - Natural Environment
 - Green Infrastructure

5 Evidence Produced Through Joint Working

5.1 Bassetlaw Council has worked collaboratively across organisations and neighbouring authorities to produce a number of pieces of evidence to support the Local Plan on a range of strategic matters; these are ongoing and some are still to be updated as set out in Table 1:

Table 1: Evidence produced through Joint Working

Strategic Matter/ Cross Border Issue	Joint Study	Organisations	Status
Strategic Housing Needs	North Derbyshire and Bassetlaw Strategic Housing Market Assessment, 2017	North Derbyshire and Bassetlaw Strategic Housing Market Area: North East Derbyshire DC, Bolsover DC, Chesterfield BC, Notts CC and Derbyshire CC	Existing SOCG 2018 to be updated. Next meeting of HMA Jan/ Feb 2021.
	Nottinghamshire Supported Housing Strategy, Nottinghamshire County Council, 2019	Nottinghamshire County Council	
Strategic Economic Growth Needs	Vision 2030: D2N2 Strategic Economic Plan, D2N2 LEP 2018	Bassetlaw DC, D2N2 and all authorities of Derby, Derbyshire, Nottm and Nottinghamshire	Draft SOCG with D2N2
	Sheffield City Region Trade and Investment Plan, Sheffield City Region 2019	All authorities in Sheffield City region Authorities within Nottinghamshire County	

	Nottinghamshire Visitor Economy Strategy, Nottinghamshire CC, 2019		
Transport and Infrastructure - Strategic road network - Local road network - sustainable transport	Joint Transport Study: local highway network 2019 Nottinghamshire Local Transport Plan 2011-2026 Morton Garden Village Station Feasibility Study Technical Note 2, 2020 BDC Rail Feasibility Technical Note, 2019 Bassetlaw Transport Study, 2019 and 2020		Transport work ongoing on allocated sites. Draft SOCG with Network Rail discussed November 2020
Education Facilities	Meeting with Education during 2020 on school provision	Nottinghamshire County Council	
Flood Risk	Bassetlaw Strategic Flood Risk Assessment (SFRA) Humber River Basin Management Plan, DEFRA 2015	The Environment Agency The Canal and River Trust Lead Flood Authority	Discussions regarding policies, site allocations/FRAs Draft SOCG with Canal and River Trust underway
Climate Change		The Environment Agency Natural England	

Town Centre Regeneration	Worksop Town Centre Masterplan and workshops	Environment Agency Severn Trent Anglian Water Nottinghamshire County Council	Ongoing
Bassetlaw Garden Village	Bassetlaw Garden Village Masterplan and workshops	Bassetlaw Garden Village Consultative Group (range of organisations)	Ongoing
Site Allocations	Various discussions with neighbouring authorities/ organisations	All authorities, The Environment Agency, Nottinghamshire CC, Natural England, Historic England	Ongoing
Natural Environment - Green and blue infrastructure - Biodiversity	Draft Nottinghamshire Biodiversity Opportunity Mapping- Bassetlaw, Idle Valley	Bassetlaw DC, Newark and Sherwood DC, Natural England, Notts CC, Local Nature Partnership	Ongoing
	Joint Study Recreational Impact Assessment on Clumber Park SSSI, Bilhaugh and Birklands SAC and Sherwood Forest NNR	Bassetlaw DC, National Trust, RSPB, Newark and Sherwood DC, Nottinghamshire CC and other authorities.	Underway. 2020-2021 project.
Gypsy, Travellers and Show people	Gypsy and Traveller Accommodation Needs Assessment, 2019	Bassetlaw DC and neighbouring authorities	Work being updated to create Bassetlaw DC protocol.

Appendix

Table 2: Record of Key Meetings/ discussions with Duty to Cooperate Organisations during the Local Plan Preparation.

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
Bolsover District Council	Local Plan Timetable and update	12/05/2016
	 Local Plan evidence base update 	09/12/2016
	•	30/01/2017
	 North Derbyshire and Bassetlaw Housing Market Area 	1/08/2018
	Joint Statement of Common Ground (2018)	
	 North Derbyshire and Bassetlaw Housing Market Area 	28/08/2019
	Meeting	
Doncaster Metropolitan	Local Plan Timetable and update.	14/12/2015
Borough Council	 Local Plan evidence base update 	23/08/2016
	 The wider impacts of future development at Harworth and 	31/03/2017
	Bircotes and Bawtry.	
	 Joint Transport work on local highway impacts 	20/09/2019
Mansfield District Council	Local Plan Timetable and update.	29/04/2016
	 Local Plan evidence base update 	07/04/2017
	 The relationship between development in the Norton and 	
	Cuckney parish, including Welbeck Colliery, and service	28/11/2019
	provision in Market Warsop	

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
North Lincolnshire District Council	 Local Plan Timetable and update Local Plan evidence base update Significant new housing and employment developments in North Lincolnshire but little near the boundary with Bassetlaw. 	16/12/2016 20/08/2019
West Lindsey District Council (Central Lincolnshire Joint Planning Authority)	 Local Plan Timetable and update Local Plan evidence base update Neighbouring Authority – cross boundary issues on Transport 	21/11/2016 10/01/2020
Newark and Sherwood District Council	 Local Plan Timetable and update Local Plan evidence base update Neighbouring Authority – cross boundary issues on Transport, in particular the A1. Joint working on Recreational Impact Assessment - Sherwood Forest NNR and Clumber Park SSSI 	11/05/2016 04/08/2017 03/02/2018 07/10/2020
Nottinghamshire County Council	 Local Plan Timetable and update Local Plan evidence base update Minerals Local Plan update Transport Assessment and advice Education information Health Information Flood data Gypsy and Traveller Accommodation 	11/12/2017 05/06/2018 22/05/2019 29/06/2018 08/01/2020 25/06/2019 25/10/2019 19/12/2019 21/05/2019

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	Joint Working/Project on Recreational Impacts of Clumber Park and Sherwood Forest	01/08/2018
	 North Derbyshire and Bassetlaw Housing Market Area Joint Statement of Common Ground (2018) North Derbyshire and Bassetlaw Housing Market Area 	28/08/2019
	MeetingSupported Accommodation	17/10/2019
Northeast Derbyshire Council	Local Plan Timetable and updateLocal Plan evidence base update	03/05/2018
	 North Derbyshire and Bassetlaw Housing Market Area Joint Statement of Common Ground (2018) 	01/08/2018
	North Derbyshire and Bassetlaw Housing Market Area Meeting	28/08/2019
Rotherham Metropolitan	Local Plan Timetable and update	10/12/2015
Borough Council	Local Plan evidence base update	10/11/2017
Environment Agency	Local Plan Timetable and update	18/12/2015
	Flooding Risks	11/01/2016
	Water Quality	24/10/2017
	Water Management	
	Bassetlaw LP Strategic Flood Risk Assessment (SFRA)	Liaison ongoing 2020/21
Network Rail	Local Plan Timetable and update	23/06/2016

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	Local Plan evidence base update	21/08/2017
	Rail Services and Franchises	
	Existing rail service provision	
	Robin Hood Line	
	Retford Train Station	
	Shireoaks Train Station	
	Future services investment	0.4./4.4./0.000
	Draft Statement of Common Ground	01/11/2020
Natural England	Local Plan Timetable and update	15/06/2016
	 Local Plan evidence base update 	
	 Consultation on RIA Joint Study for Clumber Park and 	11/10/2020
	Sherwood Forest	
D2N2 (Derby, Derbyshire,	Draft Statement of Common Ground with D2N2	11/10/2020
Nottingham, Nottinghamshire)	Economy	
	Housing Need	
	Low carbon future	
Sheffield City Region (SEP)	Local Plan Timetable and update	01/07/2016
	Local Plan evidence base update	02/09/2016
	Community Infrastructure Levy	04/03/2016
	Retail and Town Centre Regeneration	06/05/2016
	Infrastructure and Investment	08/01/2016
Western Power Distribution	Overview of Bassetlaw Local Plan Strategy (Change of	14/04/2017
	approach from current Plan)	27/06/2018
	Overview of Neighbourhood Planning in Bassetlaw	

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	 BDC Local Plan - Implications for the rural settlements BDC Local Plan - New settlement BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes) Capacity of existing network 	
Bassetlaw CCG	 Vehicle electric charging points Overview of Bassetlaw Local Plan Strategy (Change of spatial approach from current Plan) Overview of Neighbourhood Planning in Bassetlaw – implications for health services? New settlement: New health service requirement Opportunity to improve health services in rural area CCG Strategic Estates Group Implications for the main towns (Worksop, Retford, Harworth & Bircotes) 	17/03/2017 08/10/2018 23/05/2018 07/09/2018
	 Partnership working moving forward 	Bimonthly meetings
Northern Powergrid	 Impact of the proposed growth on the electricity network and any future capacity issues. Bassetlaw New Settlements Expansion of Worksop Employment Sites Electric Car Charging Points on new developments The potential for renewable energy in new developments. 	11/07/2018 13/09/2018 16/03/2020
East Midlands Ambulance Service (EMAS)	Overview of Bassetlaw Local Plan Strategy (Change of approach from current Plan)	04/07/2018

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	 Overview of Neighbourhood Planning in Bassetlaw BDC Local Plan - Implications for the rural settlements BDC Local Plan - New settlement BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes) 	
Police Service	 Overview of Bassetlaw Local Plan Strategy (Change of approach from current Plan) Overview of Neighbourhood Planning in Bassetlaw BDC Local Plan - Implications for the rural settlements BDC Local Plan - New settlement BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes) Capacity of existing services/ability to respond to incidents 	26/06/2018
Fire Service	 Overview of Bassetlaw Local Plan Strategy (Change of approach from current Plan) Overview of Neighbourhood Planning in Bassetlaw BDC Local Plan - Implications for the rural settlements BDC Local Plan - New settlement BDC Local Plan - Implications for the main towns (Worksop, Retford, Harworth & Bircotes) Capacity of existing services/ability to respond to incidents. 	26/06/2018
Anglian Water	 National zonal charging scheme BDC New Settlement Local Plan proposed Strategy 	23/05/2018 05/07/2018 07/09/2018

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	Water Cycle Study	22/08/2019
	• SUDS	
	Water Quality	
	Sewage Capacity	
Severn Trent Water	National zonal charging scheme	05/07/2018
	BDC New Settlement	03/09/2018
	 Local Plan proposed Strategy 	22/08/2019
	Water Cycle Study	
	• SUDS	
	Water Quality	
	Sewage Capacity	
River Idle Management	Worksop Town Centre Regeneration	06/09/2016
Partnership	 Local Plan – potential redevelopment of sites close to 	26/01/2017
	waterways	09/10/2017
	 Environmental information 	09/04/2018
	Flood data and information	08/01/2018
Nottinghamshire Ecological	Local Plan Timetable and update	28/03/2017
and Geological Data Partnership	Local Plan evidence base update	11/09/2018
Nottinghamshire Planning	Local Plan Timetable and update	15/06/2016
Officers Group	 Local Plan evidence base update 	08/03/2016
	Government guidance	30/09/2016
	Community Infrastructure Levy	07/04/2017
		17/10/2019

Authority/ organisation	Reason(s) for DTC	Date of meeting(s)
	Conservation	20/11/2020
Bassetlaw Rural Conference (Parish and Town Council discussions)	 Local Plan Timetable and update Local Plan evidence base update 	23/09/2016 17/01/2019 16/01/2020
Historic England	 Local Plan Timetable and update Local Plan evidence base update Most recent heritage guidance an legislation Draft Statement of Common Ground 	11/07/2017 12/10/2018 21/09/2020
Bassetlaw (internal) Bassetlaw ICP Estates Bassetlaw Strategic Estates Group A1 Housing	Local Plan Timetable and update	30/04/2019 16/05/2019 10/09/2019 16/01/2020 10/02/2020
N Derbyshire and Bassetlaw Housing Market Area	Local Plan Timetable and update	20/08/2019 22/01/2020
Nottinghamshire Wildlife Trust	 Local Plan Timetable and update Local Plan update Biodiversity off-setting 	23/10/2019 16/09/2019 28/01/2020 31/03/2020
Bassetlaw Garden Village Consultative Group Lincolnshire County Council	Garden Village planning and visioning Archaeology and Heritage	7/02/2020 12/03/2020 17/11/2020