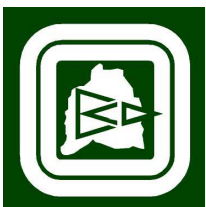


Bassetlaw District Local Development Framework

LOCAL DEVELOPMENT SCHEME



LOCAL DEVELOPMENT SCHEME



BASSETLAW
DISTRICT COUNCIL
NORTH NOTTINGHAMSHIRE

August 2009

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INTRODUCTION

The Planning and Compulsory Purchase Act 2004

The Planning and Compulsory Purchase Act 2004, together with subsequent related regulations and Government guidance, introduced a revised planning system. This made the following principal changes to development planning as it affects the District:

- The statutory development plan for the District now includes the East Midlands Regional Plan (Regional Spatial Strategy), rather than the Nottingham and Nottinghamshire Joint Structure Plan, and the Nottinghamshire Minerals and Waste Plan;
- Bassetlaw's non-statutory Local Plan will be replaced by new style Local Development Documents that will be incorporated within the Local Development Framework.

What is a Local Development Scheme?

1.1 The main purpose of a Local Development Scheme (LDS), as described in national Planning Policy Statement 12: *Local Spatial Planning*, is to:

- Provide a brief description of all the development plan documents that will form the District's Local Development Framework, to be prepared by the Council and of the content and geographic area to which they will relate;
- Explain how the different DPDs and SPDs relate to each other and particularly to the Core Strategy and other higher level plans, including the East Midlands Regional Plan (Regional Spatial Strategy);
- Set out the timetable for producing DPDs, giving the timings for the achievement of the following milestones:
 - Consulting statutory bodies on the scope of the Sustainability Appraisal;
 - Publication of the DPD;
 - Submission of the DPD;
 - Adoption of the DPD.

How does it relate to the Local Development Framework

- 1.2** The Local Development Scheme is the first point of contact for anyone wishing to find out about the key planning documents that will be included in the Local Development Framework, but does not itself include planning policies. It will provide real time information on progress with Core Strategies.
- 1.3** The Local Development Scheme sets out the programme for preparing each DPD that will feature as part of the Local Development Framework (see **Section 2** below), but does not include all planning documents that may be produced. Local Authorities may, for example, produce Supplementary Planning Documents (SPD) to expand upon or to provide more detail about the planning policies set out in DPDs. There is no requirement to detail SPD in the Local Development Scheme, and so they are not feature here, but consultation will take place on any that the Council decides are required, in line with the Statement of Community Involvement.

Why have we revised our Local Development Scheme?

- 1.4** Bassetlaw District Council's current LDS was agreed by the Secretary of State in June 2005 and approved by Bassetlaw District Council in August 2005. Due to unavoidable delays in progressing the Local Development Framework, a revised LDS was submitted to, but not approved by, the Government Office for the East Midlands (GOEM) in 2007. The key reasons for this were, first, to ensure that a satisfactory evidence base was in place to support policy proposals and, second, to ensure that the LDF was not advanced before the content of the emerging East Midlands Regional Plan was sufficiently clear. There were also concerns from GOEM about the impact on the LDS of the revisions to national Planning Policy Statement 12, which sets out what is expected of a Local Development Framework.
- 1.5** Since this time, as the evidence base for the Local Development Framework has progressed and local aspirations have become clearer, it is evident that the documents proposed in the original LDS will be insufficient to address the challenges that face the District. Similarly, changes to national planning guidance in relation to Local Development Framework requirements (e.g. Gypsy and Traveller site provision) have also been made. Consequently, it has become necessary to revisit the planning documents that will be required to form the Local Development Framework.

THE LOCAL DEVELOPMENT FRAMEWORK

The Local Development Framework

2.1 The Local Development Framework is the composite name for the ‘portfolio’ of different documents that local planning authorities will need to prepare in order to produce new statutory development plans, which will replace Local Plans. The Development Plan itself will be made up of the East Midlands Regional Plan (Regional Spatial Strategy) (please see www.gos.gov.uk/goem/planning/regional-planning/) and formal Local Development Plan Documents (which are part of the Local Development Framework) The individual documents which will make up the Local Development Framework are set out in **Section 3** below and **Figure 1** demonstrates the inter-relationships between them.

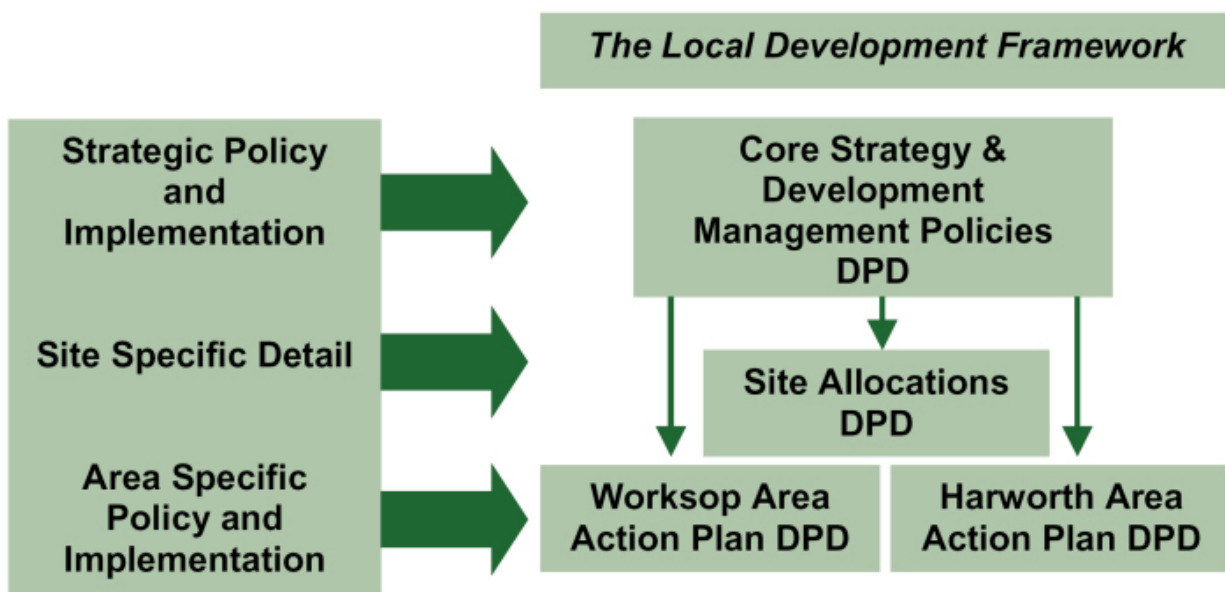


Figure 1

How you can get involved

2.2 Greater and more effective community involvement is a key feature of the planning system. It is important that everyone, not just industry and interest groups, is engaged with the main stages of preparing the new development frameworks. Each document proposed will have formal consultation stages but the Council will also be consulting informally, as part of an ongoing process around each document, with key stakeholders and any interested parties.

2.3 Should you wish to be kept informed of consultation opportunities and Local Development Framework progress you can also sign up to our consultation portal at: <http://consult.bassetlaw.gov.uk>. More details regarding our approach to community engagement are set out in the Statement of Community Involvement.

Sustainability Appraisal

2.4 Each of the documents produced will be subject to an ongoing process of Sustainability Appraisal, which will incorporate the new requirements for Strategic Environmental Assessment, as set out in EU Directive 2001/42/EC. This requires an environmental assessment of certain plans and programmes, including those in the field of planning and land use, which involves:

- Preparation of an environmental report;
- Carrying out of consultations;
- Taking into account the environmental report and the results of the consultations in decision making;
- Provision of information when the plan or programme is adopted; and

Annual Monitoring

2.5 This Local Development Scheme covers a period of three years from 2009/10 to 2011/12. It is, however, also important to monitor progress in plan preparation against the key stages, or milestones, identified for each document and to cover progress on the implementation of policies. The Council will, therefore, produce an Annual Monitoring Report (covering the period 1 April to 31 March the following year) showing whether or not the proposed timetable has been met and whether or not the Local Development Scheme will need to be amended should any of the problems noted in the risk assessment arise.

2.6 The Annual Monitoring Report will also assess the implementation of the Council's planning policies and help to identify any future areas for review. It will also include a list of all the background documents used in the production of planning documents (for example, housing land availability, employment land availability, retail studies, etc.) and this list will be reviewed on an annual basis.

DOCUMENT PROFILES

Core Strategy & Development Management Policies DPD

- 3.1** This document will provide the overarching framework for all other documents to be produced as part of the local Development Framework. It will be a District-wide document that will set out a vision for change in Bassetlaw to 2026, along with the strategic policy approaches to be taken in order to achieve this vision. It will also identify strategic development locations, where deemed to be necessary, for housing and employment (with smaller sites being identified in Site Allocations Document). The strategic policies will be underpinned by a small number of more detailed development management policies, designed to provide greater direction, and facilitate implementation of initiatives, in relation to specific subjects.
- 3.2** This document must conform with national planning guidance and with the East Midlands Regional Plan (Regional Spatial Strategy).

⁽¹⁾ (Key milestones in bold)	Date to be achieved by
Consultation on Scope of Sustainability Appraisal	W/b 3 August 2009
Publication of Development Plan Document	W/b 24 May 2010
Submission of Development Plan Document	W/b 26 July 2010
Pre-Hearing Meeting	W/b 20 September 2010
Hearing Starts	W/b 1 November 2010
Receipt of final inspector's Report	W/b 14 February 2011
Adoption and final publication of Development Plan Document	April/May 2011

Table 3.1 Local Development Scheme Timetable

- 3.3** A timetable with key milestones, setting the production of this document in context with others, can be found in Appendix 1.

1 N.B. A number of these dates are dependent upon approval of documents at Council Cabinet meetings, dates for which have yet to be set for 2010/11

Site Allocations DPD

- 3.4** This will be a District-wide document that will identify sites to be allocated for housing and employment development (on top of any strategic sites allocated in the Core Strategy). The development of these sites will be governed by policies set out in the Core Strategy. This DPD will also set out the sites within Bassetlaw to be developed for Gypsies and Travellers, in order to meet the need identified by the Council's Gypsy and Traveller Accommodation Needs Assessment (2005) (a need now reflected in the East Midlands Regional Plan (Regional Spatial Strategy)). The allocation of such sites is a requirement of national planning guidance and policies explaining out how sites will be identified (should sufficient sites not have come forward by this time), and how any applications for sites will be addressed, will be set out in the Core Strategy.
- 3.5** This document must conform with the Core Strategy DPD.

⁽²⁾ (key milestones in bold)	Date to be achieved by
Consultation on Scope of Sustainability Appraisal	W/b 26 July 2010
Publication of Development Plan Document	W/b 25 April 2011
Submission of Development Plan Document	W/b 20 June 2011
Pre-Hearing Meeting	W/b 15 August 2011
Hearing Starts	W/b 26 September 2011
Receipt of final Inspector's Report	W/b 9 January 2012
Adoption and final publication of Development Plan Document	April 2012

Table 3.2 Site Allocations Timetable

- 3.6** A timetable, with additional milestones, setting the production of this document in context with others, can be found in Appendix 1.

2 N.B. A number of these dates are dependent upon the approval of documents at Council Cabinet meetings, dates for which have yet to be set for 2010/11 and 2011/12

Harworth Area Action Plan DPD

3.7 Harworth falls within an area identified in the East Midlands Regional Plan (Regional Spatial Strategy) as a regeneration area. There is already much interest, from a range of stakeholders, in harnessing the future potential of the area. Consequently, there is the possibility of significant change in the area in the years to come and this Area Action Plan, building on broad approaches for Harworth specified in the Core Strategy, will set out the means for directing and implementing this change.

3.8 This document must conform with the Core Strategy DPD.

⁽³⁾ (key milestones in bold)	Date to be achieved by
Consultation on Scope of Sustainability Appraisal	W/b 4 October 2010
Publication of Development Plan Document	W/b 4 April 2011
Submission of Development Plan Document	W/b 15 August 2011
Pre-Hearing	W/b 10 October 2011
Hearing Starts	W/b 21 November 2011
Receipt of final Inspector's Report	W/b 7 March 2012
Adoption and final publication of Development Plan Document	June/July 2012

Table 3.3 Harworth Area Action Plan Timetable

A timetable, with key milestones, setting the production of this document in context with others, can be found in Appendix 1.

3 N.B A number of these dates are dependent upon the approval of documents at Council Cabinet meetings, dates for which have yet to be set for 2010/11 and 2011/12

Worksop Area Action Plan DPD

3.9 This document will focus solely on Worksop, which has been identified in the East Midlands Regional Plan (Regional Spatial Strategy) as a key sub-regional centre and regeneration area. Significant change is expected in the town in the years to come and this Area Action Plan, building on the broad ambitions for Worksop specified in the Core Strategy, will set out the means for directing and implementing this change.

3.10 This document must conform with the Core Strategy DPD.

⁽⁴⁾ (key milestones in bold)	Date to be achieved by
Consultation on Scope of Sustainability Appraisal	W/b 11 January 2011
Publication of Development Plan Document	W/b 4 October 2011
Submission of Development Plan Document	W/b 15 November 2011
Pre-Hearing	W/b 9 January 2012
Hearing Starts	W/b 20 February 2012
Receipt of final Inspector's Report	W/b 5 June 2012
Adoption and final publication of Development Plan Document	September/October 2012

Table 3.4 Worksop Area Action Plan Timetable

3.11 A timetable, with key milestones, setting the production of this document in context with others, can be found in Appendix 1.

4 N.B A number of these dates are dependent upon approval of documents at Council Cabinet meetings, dates for which have yet to be set for 2010/11 and 2011/12

Proposals Map

3.12 The Proposals Map is a standalone document that will show how relevant policies affect specific areas of the District. It will be updated every time a DPD is adopted. As such, no timetable has been included as it will be a 'living' document.

Contact Information

3.13 For advice on the Local Development Scheme or any other aspect of the Local Development Framework, please telephone **(01909) 533150** between 9:00am and 5:00pm on weekdays. Alternatively you may write to:

Planning Policy & Conservation Team

Bassetlaw District Council

Queen's Buildings

Potter Street

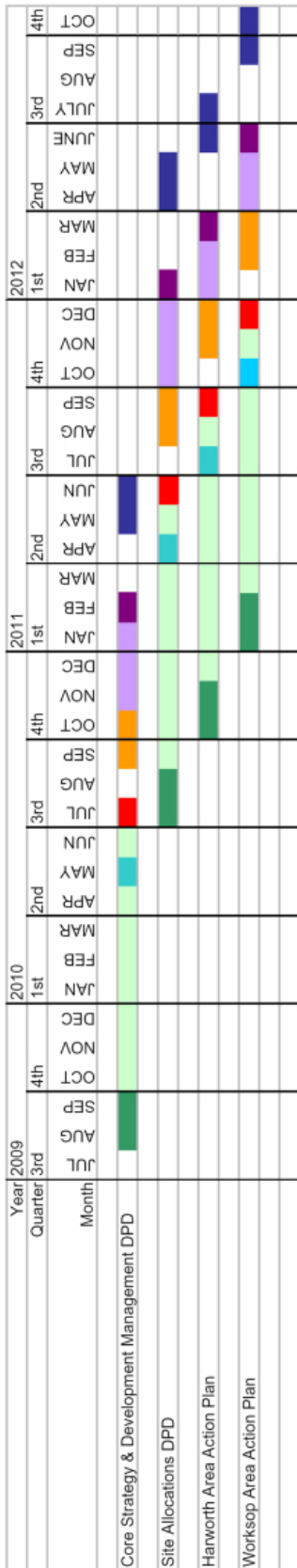
Worksop

S80 2AH

Or email: futureplans@bassetlaw.gov.uk

Appendix 1 - Local Development Scheme Gantt Chart

Local Development Scheme timetable



Key

Bold text denotes a Key Milestone

Consultation on SA Scoping Report	
Consultation period	
Publish Submission Draft	
Submit DPD for Examination	

Pre-Hearing meeting period	
Hearing and Reporting Period	
Receipt of Final Inspector's Report	
Adoption	

Appendix 2 - Project Management, resources and Risk Assessment

Project Management

5.1 As part of a project management approach, the Council has set up the following framework:

- Project Board - Portfolio holder and the Head of Community Prosperity (plus ongoing supervision from the Local Development Framework Members Working Group);
- Project Manager - Planning Policy Manager;
- Project Team: Planning Policy Team with support from other groups and external bodies as needed.

5.2 The preparation of each development plan document will be overseen by the Portfolio holder. Key stages of each document will be referred for Cabinet and/or Full Council for approval as necessary.

Resources

5.3 The Local Development Framework has a discrete budget for consultation events, specialist consultancy work and Examinations.

Risk Assessment

5.4 In setting out the proposed timetable for work on the new development documents, it is important to ensure that these targets are realistic, achievable and take account of possible problems that may arise. The key risks in terms of implementing this Local Development Scheme are identified as:

- **Continued policy uncertainty** - since the introduction of the new planning system in 2004, it has been subject to constant change and new requirements. There is, therefore, a risk that further new policy guidance or legislation could impact upon the timetable for plan preparation. This is more likely should there be a change of Government during the plan preparation process. A greater issue may well be the planned revisions to the recently adopted Regional Spatial Strategy and ongoing revisions to national Planning Policy. It is felt that these risks are beyond the Council's control.

5.5 This is deemed to be a medium likelihood, high impact risk.

- **Consultation outcomes** - the consultation process could identify additional issues/options that will need to be evaluated and/or the scale of responses could significantly increase workload and delay implementation. To minimise this risk, extensive pre-submission consultation will be carried out.

5.6 This is deemed to be a medium likelihood, high impact risk.

- **Staff Resources:** long-term sickness absence and staff changes (and the anticipated difficulty in recruiting experienced staff) could all have a significant impact on the timetable for preparing the Local Development Framework. To address this risk, the Council would look to second existing staff from other teams and/or appoint temporary staff or consultants for some areas of work as necessary.

5.7 This is deemed to be a low likelihood, high impact risk.

GLOSSARY OF TERMS

Area Action Plans (AAP) - are a type of Development Plan Document focused upon a specific location or an area subject to conservation or significant change (for example, major regeneration).

Development Plan Documents (DPD) - have development plan status and are subject to independent examination in the form of a hearing before an inspector. The inspector's report and recommendations will be binding on the Council. The key DPD within the LDF is the Core Strategy, which sets out an overall vision of how the area and places within it should develop. Other DPDs can include Area Action Plans, generic development management policies, site specific allocations and a proposals map. DPDs must be in general conformity with the Regional Spatial Strategy.

Local Development Documents (LDD) - are Development Plan Documents, which will form part of the statutory development plan, and Supplementary Planning Documents, which do not form part of the statutory development plan. LDDs collectively deliver the spatial planning strategy for the Local Planning Authorities Area, and they may be prepared jointly between Local Planning Authorities.

East Midlands Regional Plan (Regional Spatial Strategy) (RSS) - was published in March 2009 and provides a broad development strategy for the region for a fifteen to twenty year period. It informs the preparation of Local Development Documents.

Supplementary Planning Documents (SPD) - are Local Development Documents that may cover a range of issues, thematic or site specific, and provide further detail on policies and proposals in a 'parent' DPD. They are not subject to independent examination.